



# THE BOARDS AND COMMISSIONS TASK FORCE REPORT

**RECOMMENDATIONS TO SHRINK GOVERNMENT**

*October 31, 2017*

## Executive Summary

In April, Governor Greitens issued Executive Order 17-11 which created a Task Force to examine the purpose, effectiveness, and necessity of boards and commissions in the State of Missouri. The executive order stated the Task Force should examine whether or not boards were failing to meet, were redundant in nature, increased bureaucratic red tape, and whether or not they were creating more burden for taxpayers through unnecessary fees.

The Task Force sought to do the following:

1. Eliminate boards and commissions that are not meeting. This includes adding a sunset provision in statute stating that any board or commission that has not met in five years is automatically eliminated.
2. Examine department fees and lower them where possible.
3. Consider passing legislation to require that fees be lowered once the statutory threshold is met.
4. Examine whether or not the boards and commissions make the best possible use of members' time. This includes overnight stay and travel.
5. Eliminate and consolidate advisory committees and any redundant boards.
6. Explore attendance at board and commissions meetings and the ability to meet quorum requirements, as well as the process to remove appointees who fail to participate.
7. Create overarching boards in departments where doing so is logical and efficient.

In this report, if a board or commission shows no recommendation or is blank in the table, this indicates there is no recommendation from the Task Force.

If all the recommendations contained in this report are acted upon, close to 450 gubernatorial appointments will be eliminated. Also, fees will be reduced and redundant committees will be eliminated.

## Background

There are more than 200 boards and commissions in Missouri. Over three-fourths have members serving on expired terms, many have vacancies and five percent of the boards and commissions cannot meet due to lack of a quorum. An overabundance of boards and commissions has increased costs for businesses and created unnecessary bureaucratic red tape.

In determining what action to take, the Task Force decided to look at several aspects of boards and commissions. These include:

1. Whether or not the board or commission is required to exist pursuant to the Missouri Constitution or federal law.
2. Does the board create and adopt rules or regulations?
3. When was the last time the board or commission had a meeting?
4. Whether or not the function of the board or commission is duplicated by another board or commission.
5. Whether or not the board can function with fewer members.

Process for collecting information:

The Task Force voted during the first meeting to send out a survey to all appointed boards and commissions. Once those surveys were returned, each department was called to testify and answer questions regarding the boards and commissions that fall under its purview. After testimony, there were two additional meetings to discuss the agreed upon recommendations for each board and commission and to draft a report.

The following are a few keywords that appear in the report, along with a definition of each:

- **Gubernatorial appointment:** an appointment made by the governor to a board or commission. Many of these appointments require confirmation by the senate.
- **Advisory committee:** a committee that makes recommendations to another related board that has rule making authority.

### Recommendations:

The recommendations of the Task Force are broken up into two parts. In the first section, recommendations are presented by department. The second section lists action items for the governor and the legislature.

#### **Part One:**

#### **Agriculture**

The Department of Agriculture has nine boards with 67 members appointed by the governor. The AgriMissouri Advisory Commission for Marketing Missouri Agricultural Products has not met in seven years. Additionally, the Missouri Alternative Fuels Commission has not met in eight years.

The Department of Agriculture administers 34 funds, 22 of which are fee funded. One fund is the Pet Spay/Neuter Fund Board, which has three gubernatorial appointments. This fund contains approximately \$50,000 generated from the Missouri Humane Society's specialized license plate created in § 301.3087 RSMo.

Most of the boards associated with the Department of Agriculture are aimed at marketing Missouri agricultural products. However, two boards serve a public safety function. These boards are the State Milk Board and the Missouri Propane Safety Commission.

The State Milk Board was created in 1972 to ensure proper sanitation processing and grading of milk and milk products for approximately 1,073 dairy farms and processing plants in the state. The State Milk Board contains 10 members who are recommended by the Director of the Department of Agriculture and selected by the governor with the advice and consent of the senate. The State Milk Board is very active in promulgating rules and administering the board's funds to properly inspect dairy farms and processing facilities.

The Missouri Propane Safety Commission is a quasi-governmental safety board, consisting of nine commissioners appointed by the governor. The Commission protects citizens from the dangers of hauling and supplying propane gas to residential and commercial structures. The Commission meets on a regular basis in order to establish rules and regulations to comply with federal law.

The Missouri Cotton Growers' Organization Board of Directors, which consists of nine appointed members, was established to monitor boll weevil suppression and eradication programs. Programs implemented by the Board were successful and boll weevil was eradicated. While the program needs continual monitoring, the Task Force feels the department can accomplish this without a board or commission.

The Missouri Wine and Grape Board's objective is to advance the industry in Missouri. The state is now one of the top wine and grape producers in the nation.

The State Fair Commission meets regularly and has eight gubernatorial appointments. While the Director of the Department of Agriculture is on the State Fair Commission, the Commission

reports directly to the governor. The Commission's duty is to oversee the State Fair Grounds and Buildings, which host 300,000 visitors outside of the fair dates.

After research and testimony, the Task Force questioned why some products in agriculture have their own board and others do not. The Task Force also questioned why there is not an overarching board.

The Task Force does not recommend a change in responsibilities and/or fees unless otherwise recommended by their specific board or associations.

Recommendations of the Task Force:

1. Create a new board entitled the Missouri Agriculture Board which will include 12 members from all different agricultural backgrounds. Allow the new board to create advisory committees including but not limited to: cotton, wine and grape, milk, livestock, and any other advisory committees the department feels necessary. Advisory committee members would be appointed by the department director or chair of the new board.
2. Eliminate the governor's need to appoint individuals to the Missouri Cotton Growers' Organization Board of Directors, the Missouri Wine and Grape Board, the State Milk Board, the AgriMissouri Advisory Commission for Marketing Missouri Agricultural Products, the Missouri Agricultural and Small Business Development Authority, the Missouri Alternative Fuels, and the Missouri Pet/Spay Neuter Fund Board.

These changes would eliminate approximately 38 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Agriculture</b>	AgriMissouri Advisory Commission for Marketing Missouri Agricultural Products	9	MO Agriculture Board 12-member board
<b>Agriculture</b>	Cotton Growers' Board	9	MO Agriculture Board 12-member board
<b>Agriculture</b>	State Milk Board	10	MO Agriculture Board 12-member board
<b>Agriculture</b>	Missouri Wine and Grape Board	7	MO Agriculture Board 12-member board
<b>Agriculture</b>	MO Agricultural and Small Business Development Authority	7	MO Agriculture Board 12-member board
<b>Agriculture</b>	Missouri Pet Spay/Neuter Fund Commission	3	MO Agriculture Board 12-member board

<b>Agriculture</b>	MO Alternative Fuels Commission	5	MO Agriculture Board 12-member board
<b>Agriculture</b>	MO Propane Safety Commission	9	
<b>Agriculture</b>	State Fair Commission	8	

### **Corrections**

The Department of Corrections has four boards with 29 gubernatorial appointments. There are two boards required through interstate compact or federal law, including: the Board of Probation and Parole, and the State Council for Interstate Adult Offenders Supervision.

Another board, the Citizens Advisory Committee on Corrections, listens to complaints from inmates. The Committee reports to the Director of Corrections and has no direct authority. The Task Force feels this could be a beneficial committee with the proper re-evaluation. In the survey it submitted, the Department of Corrections indicated that the Sentencing and Corrections Oversight Commission could be eliminated since it is similar to the newly established Justice Reinvestment Task Force.

Recommendations of the Task Force:

1. Re-evaluate Citizens Advisory Committee on Corrections.
2. Eliminate Sentencing and Corrections Oversight Commission.

These changes could eliminate approximately 16 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Corrections</b>	Board of Probation and Parole	7	Required
<b>Corrections</b>	State Council for Interstate Adult Offender Supervision	6	Required
<b>Corrections</b>	Citizens Advisory Committee on Corrections	13	Re-evaluate
<b>Corrections</b>	Sentencing and Corrections Oversight Commission	3	Eliminate

### **Economic Development**

The Department of Economic Development has 16 boards and commissions with 123 gubernatorial appointments. The Task Force noted that several boards and commissions have more appointees than what is federally required. Thus, the Task Force recommends that the Missouri Humanities Council and the Missouri Workforce Development Board reduce membership.

The Task Force decided to forgo any investigation into boards handling tax credits, as Governor Greitens has mobilized another task force to explore the issue in more detail. The boards in this category include: the Missouri Housing Development Commission, and the Missouri Development Finance Board.

In its survey response the Department of Economic Development mentioned that several boards were not meeting. Those include: the Hispanic Business, Trade and Culture Commission, the Missouri Minority Business Advocacy Commission, the Missouri Women's Council, the Life Sciences Research Board, and the Missouri Small Business Regulatory Fairness Board. The department stated that these boards could be consolidated to represent all interests.

In order to better serve the state's military needs, the Task Force recommends an increase of one or two members to the Missouri Military Preparedness and Enhancement Commission. The Task Force also recommends re-evaluating the legislators' participation and how appointments are made.

**Recommendations of the Task Force:**

1. Reduce the MO Workforce Development Board to 20 members as federally required. Sec. 620.511 RSMo. gives the governor authority to do so, as long as it applies to the federal code.
2. Transfer the Film Commission's duties to the Tourism Commission and allow for representatives from the eliminated board.
3. Eliminate the Life Sciences Research Board.
4. Incorporate the Hispanic Business, Trade and Culture Commission and the Missouri Minority Business Advocacy Commission into one board.
5. Reduce the Missouri Women's Council to nine members.
6. Consider an increase of one to two appointments to the Missouri Military Preparedness and Enhancement Commission, and re-evaluate legislators' participation.
7. Eliminate the Missouri Small Business Regulatory Fairness Board.

These changes would eliminate approximately 26 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Economic Development</b>	Hispanic Business, Trade and Culture Commission	0	Overall Inclusive Board
<b>Economic Development</b>	MO Women's Council	11	Reduce to 9 members
<b>Office of Administration</b>	Missouri Minority Business Advocacy Commission	3	Overall Inclusive Board
<b>Economic Development</b>	Life Sciences Research Board	7	Eliminate

<b>Economic Development</b>	Missouri Film Commission	0	Transfer oversight to the Tourism Commission
<b>Economic Development</b>	MO Small Business Regulatory Fairness Board	4	Eliminate
<b>Economic Development</b>	MO Workforce Development Board	32	Reduce to 20 members and ensure Ag is represented
<b>Economic Development</b>	Missouri Housing Development Commission	6	
<b>Economic Development</b>	MO Community Service Commission	15	
<b>Economic Development</b>	MO Development Finance Board	8	
<b>Economic Development</b>	MO Humanities Council	6	Fed. Required
<b>Economic Development</b>	MO Military Preparedness and Enhancement Commission	5	Expand 1-2 members
<b>Economic Development</b>	MO State Council on the Arts	0	Fed. Required
<b>Economic Development</b>	MO Technology Corporation	11	
<b>Economic Development</b>	Public Service Commission	5	
<b>Economic Development</b>	Regional Convention and Sports Complex Authority	5	
<b>Economic Development</b>	Tourism Commission	5	Require at least one appointee to have film experience

### **Elementary and Secondary Education**

The Department of Elementary and Secondary Education has nine boards and commissions with 110 gubernatorial appointments. Many of the boards are required by federal law or the Missouri Constitution, including: the State Board of Education, the Missouri Assistive Technology Advisory Council, the Missouri Statewide Independent Living Council, the State Interagency Coordinating Council, and the State Rehabilitation Council. According to federal law, the Statewide Independent Living Council can be reduced to 11 gubernatorial appointments and the State Interagency Coordination Council can be reduced to 12 gubernatorial appointments.

Research showed that there are two boards with overlapping interests housed in different departments. These boards include: the Board of Certification of Interpreters and the Missouri State Committee of Interpreters.



The Holocaust Education and Awareness Commission's task was to create a curriculum for schools in educating students on the Holocaust. The Commission has completed its task, but needs to educate and promote awareness for the new curriculum.

Recommendations of the Task Force:

1. Re-evaluate the Holocaust Education and Awareness Commission to determine how it can promote the new curriculum.
2. Consolidate the Board of Certification of Interpreters and the Missouri State Committee of Interpreters under the Division of Professional Registration.

These changes would eliminate approximately 17 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Elementary and Secondary Education</b>	Holocaust Education and Awareness Commission	9	Re-evaluate
<b>Elementary and Secondary Education</b>	Board of Certification for Interpreters	5	Combine in Professional Registration
<b>Elementary and Secondary Education</b>	MO Commission for Deaf & Hard of Hearing	9	
<b>Elementary and Secondary Education</b>	Charter Public School Commission	9	
<b>Elementary and Secondary Education</b>	MO Assistive Technology Advisory Council	21	Fed. Required
<b>Elementary and Secondary Education</b>	State Board of Education	8	Const. Required
<b>Elementary and Secondary Education</b>	State Interagency Coordinating Council	20	Reduce to 12
<b>Elementary and Secondary Education</b>	State Rehabilitation Council	14	Fed. Required
<b>Elementary and Secondary Education</b>	Statewide Independent Living Council	15	Reduce to 11

### **Health and Senior Services**

The Department of Health and Senior Services has 14 boards and commissions with 147 gubernatorial appointments. This department holds the most potential for elimination of gubernatorial appointments as none of the boards were developed because of federal requirements or the Missouri Constitution. Further, several boards are not currently meeting.

The Task Force found four boards that have not regularly met, including: the Special Health, Psychological, and Social Needs of Minority Older Individuals, Comprehensive Entry Point

System for Long Term Care, Missouri Area Health Education Centers Council, the State Board of Health, and the State Board of Senior Services.

The department noted that the Special Health, Psychological, and Social Needs of Minority Older Individuals has not met since 2005. It also noted that the Lincoln University Cooperative Extension has the same mission as this board.

The Comprehensive Entry Point System for Long Term Care succeeded in creating an entry point for elderly citizens entering nursing care and is thus no longer needed. Further, the Board has not met since 2009. The State Board of Health and the State Board of Senior Services have not met since 2013. The department made the recommendation to combine both the State Board of Health and the State Board of Senior Services.

The department stated the State Advisory Council on Emergency Medical Services could be overseen by the newly created State Board of Health and Senior Services. The director of the department licenses EMTs and the Council is advisory in nature; therefore, the department recommends the elimination of the State Advisory Council on Emergency Medical Services.

The Task Force found that there are four boards tasked with overseeing medical issues. These four boards include: the Missouri Brain Injury Advisory Council, the Genetic Advisory Committee, the Organ Donation Advisory Committee, and the Missouri Palliative Care and Quality of Life Interdisciplinary Council. There are 16 other funds under DHSS receiving general revenue dollars that help with medical issues and do not have a board. For instance, there are funds for mammograms, spine injuries, and others where general revenue is sent, but there is no corresponding board.

Recommendations of the Task Force:

1. Create a new Health and Senior Services Board with nine members. Allow the director to appoint advisory committees under the Board for the Missouri Brain Injury Advisory Council, the Missouri Genetics Advisory Committee, the Organ Donation Advisory Committee, the Missouri Palliative Care and Quality of Life Interdisciplinary Council, the State Advisory Council on Emergency Medical Services, Special Health, Psychological, the Social Needs of Minority Older Individuals Commission, and other advisory committees as he/she sees necessary.
2. Eliminate Comprehensive Entry Point for Long Term Care, Missouri Area Health Education Centers Council, and Quality Home Care Council.

These changes would eliminate approximately 110 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Health and Senior Services</b>	State Board of Health	7	Consolidate into Health and Senior Service Board
<b>Health and Senior Services</b>	State Board of Senior Services	7	
<b>Health and Senior Services</b>	MO Brain Injury Council	15	
<b>Health and Senior Services</b>	MO Palliative Care and Quality of Life Interdisciplinary Council	7	
<b>Health and Senior Services</b>	MO Genetic Advisory Committee	15	
<b>Health and Senior Services</b>	MO Organ Donation Advisory Committee	10	
<b>Health and Senior Services</b>	Special Health, Psychological and Social Needs of Minority Older Individuals Commission	10	
<b>Health and Senior Services</b>	MO Quality Home Care Council	11	Eliminate
<b>Health and Senior Services</b>	MO Area Health Education Centers Council	6	Eliminate
<b>Health and Senior Services</b>	Comprehensive Entry Point System for Long Term Care	16	Eliminate
<b>Health and Senior Services</b>	MO Health Facilities Review Committee	5	
<b>Health and Senior Services</b>	MO Healthnet Oversight	12	
<b>Health and Senior Services</b>	Board of Nursing Home Administrators	10	
<b>Health and Senior Services</b>	State Advisory Council for Emergency Services	16	Eliminate

### **Insurance, Financial Institutions and Professional Registration**

The Department of Insurance, Financial Institutions and Professional Registration, has 49 boards and commissions with 272 gubernatorial appointments. The majority of the boards fall under Professional Registration. The Division of Professional Registration provided the Task Force with several research documents showing licensing boards in other states. The information

included details about “umbrella” boards versus individual boards which Missouri generally uses. The Task Force recommends further analysis of licensing and reciprocity within the state.

Given the number of boards to discuss, the recommendations are broken into several sections, including:

### *Miscellaneous Boards*

The testimony and surveys from the department concluded the Interior Design Council and Electronic Prior Authorization Committee are no longer meeting. An interior design license is only necessary to bid on state contracts. The Electronic Prior Authorization Committee is unable to make quorum, and it sunsets in 2019. As such, the department feels it should be eliminated.

Next, the Task Force considered the funds and fees the boards have gathered. Some of the boards are operating at a very low cost, and have nominal fees for licenses. However, other boards have millions of dollars in reserves, and it has been years since they lowered fees for licenses. If funds exceed the statutory limit, they are swept into general revenue. Therefore, members discussed mandating lower fees when the funds’ reserves reach more than three year’s operating costs. Members determined that a limit was needed otherwise boards could end up with lower fees than needed to operate.

### *Medical Boards*

Currently, there are several committees which serve in an advisory capacity to the Board of Registration for the Healing Arts. Some of the advisory committees have gubernatorial appointments, but do not create rules and regulations for their professions. These advisory committees include: the Advisory Commission for Professional Physical Therapists, the Advisory Commission for Anesthesiologist Assistants, the Advisory Commission for Physician Assistants, the Advisory Commission for Clinical Perfusionist, the Athletic Trainer Advisory Committee, and the Advisory Commission for Speech-Language Pathologists and Audiologists. The Board of Healing Arts appoints the board members for the Athletic Trainer Advisory Committee and the Commission for Speech-Language Pathologists and Audiologists.

The next group of medical boards include: the State Committee of Marital and Family Therapist, the State Committee of Psychologists, the Committee for Professional Counselors, and the State Committee for Social Workers, and the Advisory Committee for Behavior Analysts. The Advisory Committee for Behavior Analysts falls under the State Committee of Psychologists. Legislation could easily move the six behavior analyst gubernatorial appointments to the chair of the committee, and still maintain the advisory role to the State Committee for Psychologists. The Task Force would also like the department to consider one overarching professional board, with two members of each profession on the new board. The chair of the new board could appoint advisory committees when needed.

There are two additional boards and commissions that have advisory committees. The first is the Missouri Acupuncturist Advisory Committee, which is under the Missouri State Board of Chiropractic Examiners. This Committee has not met since 2015. The second is the Advisory Committee for Dental Hygienists which is under the Missouri Dental Board. The Advisory Committee for Dental Hygienists meets once a year, or as needed.

The Task Force found that there is one board that is similar to a board housed in the Department of Elementary and Secondary Education. The Board of Certified Interpreters is similar to the State Committee of Interpreters in Professional Registration.

#### Recommendations of the Task Force:

1. Eliminate the Interior Design Council, but still allow licensing under Professional Registration.
2. Allow the chair or department director to appoint all advisory boards under the State Board of Registration for the Healing Arts. Allow the Board to appoint subcommittees. Allow for representation on the Board of Registration for the Healing Arts to include: Clinic Perfusionists, Anesthesiologist Assistants, Physical Therapists, and Physician Assistants.
3. Allow the chair to appoint an advisory board for dental hygienists and allow the Missouri Dental Board to appoint a subcommittee when needed.
4. Allow the chair to appoint the Missouri Acupuncturist Advisory Committee and allow the Missouri State Board of Chiropractors Examiners to license and create subcommittees when needed.
5. Create an inclusive professional board to include: the State Committee of Marital and Family Therapists, the State Committee of Psychologists, the Committee for Professional Counselors, and the State Committee for Social Workers. Allow the chair to appoint the members to the Behavior Analyst Advisory Board. Advisory groups will still be allowed and appointed by the chair of the overarching board or division director of Professional Registration.
6. Consolidate the Board of Certification of Interpreters and the Missouri State Committee of Interpreters under Professional Registration.
7. Continue to study the process of licensing and reciprocity.

These changes would eliminate approximately 95 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Professional Registration</b>	Board of Private Investigators and Private Fire Investigators	7	

<b>Professional Registration</b>	Advisory Commission for Anesthesiologist Assistants	5	Move to an advisory committee under the State Board of Registration for the Healing Arts
<b>Professional Registration</b>	Advisory Commission for Physical Therapists	5	Move to an advisory committee under the State Board of Registration for the Healing Arts
<b>Professional Registration</b>	Advisory Commission for Physician Assistants	4	Move to an advisory committee under the State Board of Registration for the Healing Arts
<b>Professional Registration</b>	Advisory Committee Dental Hygienists	5	Create an advisory committee to the Missouri Dental Board
<b>Professional Registration</b>	Behavior Analyst Advisory Board	6	Allow chair of new inclusive board to appoint
<b>Professional Registration</b>	Advisory Committee for Clinical Perfusionists	7	Move to an advisory committee under the State Board of Registration for the Healing Arts
<b>Professional Registration</b>	State Committee of Dietitians	6	
<b>Professional Registration</b>	State Board of Registration for the Healing Arts	9	
<b>Professional Registration</b>	Interior Design Council	5	Eliminate
<b>Professional Registration</b>	MO Board for Architects, Professional Engineers, Professional Land Surveyors, and Landscape Architects	15	
<b>Professional Registration</b>	Missouri State Committee of Interpreters	7	Consolidate with Certification of Interpreters

<b>Professional Registration</b>	State Committee of Marital and Family Therapists	6	An Inclusive Professional Board
<b>Professional Registration</b>	State Committee of Psychologists	8	
<b>Professional Registration</b>	Committee of Professional Counselors	6	An Inclusive Professional Board
<b>Professional Registration</b>	State Committee for Social Workers	10	An Inclusive Professional Board
<b>Professional Registration</b>	Board of Therapeutic Massage	8	
<b>Professional Registration</b>	Missouri Board of Occupational Therapy	6	
<b>Professional Registration</b>	MO Acupuncturist Advisory Committee	5	Chair appoints
<b>Professional Registration</b>	Mo State Board of Chiropractic Examiners	6	
<b>Professional Registration</b>	Board of Geologist Registration	7	
<b>Professional Registration</b>	Board of Cosmetology and Barber Examiners	11	
<b>Professional Registration</b>	Missouri State Board of Accountancy	7	
<b>Professional Registration</b>	Electronic Prior Authorization Committee	15	Eliminate
<b>Professional Registration</b>	Credit Union Commission	7	
<b>Professional Registration</b>	State Banking Board, Savings & Loans Board	5	
<b>Professional Registration</b>	MO Real Estate Appraisers Commission	7	Fed. Required
<b>Professional Registration</b>	MO Real Estate Commission	7	
<b>Professional Registration</b>	Residential Mortgage Board	5	
<b>Professional Registration</b>	MO Dental Board	7	
<b>Professional Registration</b>	MO Veterinary Medical Board	5	

<b>Professional Registration</b>	Missouri Board for Respiratory Care	7	
<b>Professional Registration</b>	State Board of Embalmers and Funeral Directors	6	
<b>Professional Registration</b>	State Board of Nursing	9	
<b>Professional Registration</b>	State Board of Optometry	6	
<b>Professional Registration</b>	State Board of Pharmacy	7	
<b>Professional Registration</b>	MO Board of Examiners for Hearing Instruments Specialists	8	
<b>Professional Registration</b>	State Board of Podiatric Medicine	5	
<b>Professional Registration</b>	Worker's Compensation Determination Board	5	

### **Labor and Industrial Relations**

There are six boards and commissions under the Department of Labor and Industrial Relations, with 55 gubernatorial appointments.

The Missouri State Unemployment Council has not met since 2013.

The Administrative Law Judge Review Committee has not met since 2014, and needs to be restructured to effectively evaluate Administrative Law Judges. The Committee requires two consecutive votes of no confidence, which is at a minimum a four year process. The Task Force recommends that a new process of review should be considered.

Recommendations of the Task Force:

1. Eliminate the Missouri State Unemployment Council.
2. Further review of the Administrative Law Judge Review Committee, and develop a better mechanism to evaluate Administrative Law Judges.

These changes would eliminate approximately 3 gubernatorial appointments.



<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Labor and Industrial Relations</b>	Labor and Industrial Relations Commission	3	Constit. Required
<b>Labor and Industrial Relations</b>	Martin Luther King Jr. State Celebration	19	
<b>Labor and Industrial Relations</b>	Administrative Law Judge Review Committee	1	Further Review
<b>Labor and Industrial Relations</b>	MO Commission on Human Rights	11	Fed. Required
<b>Labor and Industrial Relations</b>	MO State Unemployment Council	3	Eliminate
<b>Labor and Industrial Relations</b>	State Board of Mediation	5	

## **Mental Health**

The Department of Mental Health has five boards and commissions with 70 gubernatorial appointments. The Task Force will not be making recommendations on the Mental Health Commission or the Missouri Developmental Disabilities Council because they are established either by federal law or the Missouri Constitution.

The Missouri Commission on Autism Spectrum Disorders was created in 2008 to develop a strategy to help address the needs of autistic individuals in Missouri. This is an advisory board in nature, and could have appointments from the Director of Mental Health rather than the governor.

Recommendations of the Task Force:

1. The governor should decrease the size the Governor's Council on Disability.
2. The Director of Mental Health should be allowed to appoint an advisory committee.

These changes would eliminate approximately 20 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Mental Health</b>	MO Developmental Disabilities Council	20	Fed. Required
<b>Mental Health</b>	MO Commission on Autism Spectrum Disorders	13	Director of Mental Health appoints
<b>Mental Health</b>	MO Family Trust Board of Trustees	9	
<b>Mental Health</b>	Mental Health Commission	7	Constit. Required
<b>Mental Health</b>	Governor's Council on Disability	21	Reduce in size

## **Natural Resources**

The Department of Natural Resources has 15 boards and commissions with 91 gubernatorial appointments. The Missouri Advisory Council on Historic Preservation, which has 12 gubernatorial appointments, is created and required by federal law.

The Unmarked Human Burial Consultation Committee and the Small Business Compliance Advisory Committee both fulfill functions required by the federal government. However, these functions are not required to be fulfilled by a board. The Unmarked Human Burial Consultation Committee has not met since 2006. The Missouri Advisory Council on Historic Preservation could absorb the duties of the Unmarked Human Burial Consultation Committee. The Small Business Compliance Advisory Committee has two gubernatorial appointments and has not met since 2012. The Federal Clean Air Act requires these duties to be addressed, which can be transferred to Air Conservation Commission or the Missouri Small Business Regulatory Fairness Board.

The Hazardous Waste Management Commission requires a long-term plan and to oversee chemicals in case of a spill. The Missouri Emergency Response Commission is the first on the scene for the chemical spills and manages the immediate impact of chemical spills. The two boards seem interconnected, but are in different departments.

The Dam and Reservoir Safety Council has not met since 2015 and has seven gubernatorial appointments. The State Environmental Improvement and Energy Resources Authority (EIARA) meets regularly and has five gubernatorial appointments. The EIARA was created to administer grants and low interest loans to municipalities to upgrade sewer and water systems. However, some on the Task Force felt the EIARA has overstepped its authority, and recommend a further review.

### **Recommendations of the Task Force**

1. The Department of Natural Resources Director should meet with stakeholders to discuss consolidation plans.
2. Move authority of Small Business Compliance Advisory Committee under Air Conservation Commission.

3. Consolidate Unmarked Human Burial Consultation Committee with MO Advisory Council on Historic Preservation.
4. Consolidate the Hazardous Waste Management Commission with the MO Emergency Response Commission.
5. The legislature should further investigate the authority of the EI ERA.

These changes would eliminate approximately 20 gubernatorial appointments.

<b>Department</b>	<b>Board/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Natural Resources</b>	Air Conservation Commission	7	Take on duties of Small Business Compliance Advisory Council
<b>Natural Resources</b>	Clean Water Commission	7	
<b>Natural Resources</b>	Well Installation Board	8	
<b>Natural Resources</b>	Safe Drinking Water Commission	9	
<b>Natural Resources</b>	MO Advisory Council on Historic Preservation	12	Consolidate w/ Unmarked Human Burial
<b>Natural Resources</b>	Unmarked Human Burial Consultation Committee	7	Consolidate w/ Historic Preservation
<b>Natural Resources</b>	Small Business Compliance Advisory Committee	2	Move under Air Conservation Commission
<b>Natural Resources</b>	State Environmental Improvement and Energy Resources Authority	5	Further Review
<b>Natural Resources</b>	Hazardous Waste Management Commission	7	Consolidate with Emergency Response Commission
<b>Natural Resources</b>	Land Reclamation Commission	4	
<b>Natural Resources</b>	Petroleum Storage Tank Insurance Fund Board of Trustees	8	
<b>Natural Resources</b>	State Oil and Gas Council	2	
<b>Natural Resources</b>	State Soil and Water Districts Commission	6	Const. Required

<b>Natural Resources</b>	Dam and Reservoir Safety Council	7	
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### Office of Administration

The Office of Administration has 13 boards with 111 gubernatorial appointments. The Office of Administration houses boards and commissions that do not naturally fit under specific departments. Some boards have a very important function for the state, including: the election boards, the Missouri Ethics Commission, and the Children's Trust Fund Board. The Missouri Citizens' Commission on Compensation of Elected Officials is the only constitutionally required board in the Office of Administration.

Some boards are no longer meeting, including: the Task Force on Prevention of Sexual Abuse of Children and the Missouri State Penitentiary Redevelopment Commission. The Task Force on Prevention of Sexual Abuse of Children sunset in 2013 with a report of recommendations to the legislature and governor. Emily van Schenk Hof, the Executive Director of the Children's Trust Fund, testified that the Task Force on Prevention of Sexual Abuse of Children has continued to work under the Children's Trust Fund. The Task Force believes this is a good solution as well.

The Missouri State Penitentiary Redevelopment Commission was passed legislatively to oversee the old Jefferson City Prison and ensure the community benefits from the closed prison. This has been finalized and the survey response from the department states the Commission can be eliminated.

Recommendations of the Task Force:

1. Reduce the number of appointments on the Children's Trust Fund Board by five and give them the authority to continue the work of the Task Force on Prevention of Sexual Abuse of Children.
2. Eliminate the Missouri State Penitentiary Redevelopment Commission.
3. Consolidate the MO Minority Business Advocacy Commission with other similar boards in the Department of Economic Development.

These changes would eliminate approximately 15 gubernatorial appointments.

Department	Board/Commission	# of Gubernatorial Appointments	Recommendation
<b>Office of Administration</b>	Administrative Hearing Commission	5	
<b>Office of Administration</b>	Personnel Advisory Board	6	

<b>Office of Administration</b>	MO Consolidated Health Care Plan Board of Trustees	6	
<b>Office of Administration</b>	MO State Penitentiary Redevelopment Commission	4	Eliminate
<b>Office of Administration</b>	Task Force on the Prevention of Sexual Abuse of Children	10	Under Children's Trust Fund
<b>Office of Administration</b>	MO Ethics Commission	6	
<b>Office of Administration</b>	Children's Trust Fund Board	17	Lower members by five
<b>Office of Administration</b>	Election Boards	24	
<b>Office of Administration</b>	Health and Educational Facilities of the State of Missouri	7	
<b>Office of Administration</b>	Jackson County Sports Complex Authority	5	
<b>Office of Administration</b>	MO Citizens' Commission on Compensation of Elected Officials	12	Constit. Required
<b>Office of Administration</b>	MO Public Entity Risk Management Board of Trustees	4	
<b>Office of Administration</b>	Missouri State Capitol Commission	4	

## Public Safety

The Department of Public Safety has 20 boards with 140 gubernatorial appointments. Research showed there are several boards that have not had quorums for quite some time. The department testified that several of the boards shared employees, and had overlapping duties.

Testimony showed the Elevator Safety Board had not met in a while until recently when members voted on all pending permits. The department expressed the need to reduce the size of the board because of an obsolete member.

The Amber Alert System Oversight Committee was created in 2003 under § 201.1014 RSMo. to establish the rules and regulations for the Amber Alert System. The Committee successfully generated the Amber Alert procedures and is no longer meeting. The Missouri Fire Safety Education/Advisory Committee was tasked with providing fire safety and training in Missouri.

The testimony given by the department was the Sheriff Methamphetamine Relief Task Force is no longer serving its original purpose, but is providing grants to departments that cannot pay deputies an appropriate salary.

Recommendations of the Task Force:

1. Create a Public Safety Board with 10 members for the following boards: the Amber Alert System Oversight Committee, the Missouri Fire Safety Education/Advisory Commission, and the Homeland Security Advisory Council.
2. Rename the Missouri Sheriff Methamphetamine Relief Task Force.
3. Ask the Department of Public Safety to find a way to better facilitate the safety needs of Missouri citizens, including removing one appointment on the Elevator Safety Board that can no longer be filled.

These changes would eliminate approximately 25 gubernatorial appointments.

<b>Department</b>	<b>Boards/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Public Safety</b>	Missouri 911 Service Oversight Board	15	
<b>Public Safety</b>	Amber Alert System Oversight Committee	7	Consolidate with a Public Safety Board
<b>Public Safety</b>	Amusement Ride Safety Board	8	
<b>Public Safety</b>	Board of Boiler and Pressure Vessels Rule	7	
<b>Public Safety</b>	Crime Laboratory Review Commission	4	Fed. Required
<b>Public Safety</b>	Elevator Safety Board	10	Reduce number by 1
<b>Public Safety</b>	MO Fire Safety Education/Advisory Commission	9	Consolidate with a Public Safety Board
<b>Public Safety</b>	Homeland Security Advisory Council	3	Consolidate with a Public Safety Board
<b>Public Safety</b>	MO Emergency Response Commission	6	Consolidate with Hazardous Waste
<b>Public Safety</b>	MO Gaming Commission	5	
<b>Public Safety</b>	MO Horse Racing Commission	5	Constit. Required
<b>Public Safety</b>	MO Juvenile Justice Advisory Group	16	Fed. Required
<b>Public Safety</b>	MO Medal of Valor Review Board	2	
<b>Public Safety</b>	MO Veterans Commission	5	
<b>Public Safety</b>	Peace Officer Standards and Training Commission	11	
<b>Public Safety</b>	Seismic Safety Commission	15	
<b>Public Safety</b>	Sheriff Methamphetamine Relief Task Force	5	Change Name

<b>Public Safety</b>	State Blasting Safety Board	7	
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## **Social Services**

There are 17 boards in Social Services with 137 gubernatorial appointments. Fifty-four of the appointments are to the Child Abuse and Neglect Review Boards. There are three boards that are federally mandated, including: the State Rehabilitation Advisory Council for the Blind, the Drug Utilization Review Board, and the Drug Prior Authorization Review Committee.

Four boards in Social Services are not meeting. The Professional Services Payment Committee was formed in 2007 and has never received any appointments nor had a meeting. The Task Force on Prevention of Infant Abuse and Neglect expired in 2017. The Task Force on Prematurity and Infant Mortality expired in 2015 and has not met since. The Foster Care Recruitment and Retention Fund has not met.

The Coordinating Board for Early Childhood has had a hard time meeting quorum. The testimony given stated this Board could be consolidated with the Children Services Commission.

The Child Abuse and Neglect Review Boards were designed to allow for individuals placed on the central registry to appeal that decision. Missouri is the only state to use these boards and there appears to be a high rate of inconsistency between the findings of Children's Division investigations and these appointed boards. Therefore, the Task Force recommends that the legislature re-evaluate the purpose and effectiveness of the boards by examining other models and best practices employed in other states consistent with Missouri statute and best interests of the child.

### **Recommendations of the Task Force:**

1. Eliminate the Professional Services Payment Committee.
2. Encourage the department to continue the work of the Task Force on Prematurity and Infant Mortality, and carry out the work Task Force on Prevention of Infant Abuse and Neglect.
3. Re-evaluate membership criteria and qualifications for the Child Abuse and Neglect Boards.
4. Consolidate Coordinating Board for Early Childhood with Children's Services Commission.
5. Consolidate Foster Care Recruitment and Retention Fund with the Missouri State Foster Care and Adoption Board.

These changes would eliminate approximately 54 gubernatorial appointments, with a potential reconstruction of the Child Abuse and Neglect Review Boards.

<b>Department</b>	<b>Boards/Commission</b>	<b># of Gubernatorial Appointments</b>	<b>Recommendation</b>
<b>Social Services</b>	Child Abuse and Neglect Review Boards	54	Re-evaluate
<b>Social Services</b>	Coordinating Board for Early Childhood	9	Consolidate with Children's Services Commission
<b>Social Services</b>	Drug Utilization Review Board	13	
<b>Social Services</b>	Missouri State Foster Care and Adoption Board	14	Consolidate with Foster Care Recruitment and Retention Fund
<b>Social Services</b>	Missouri Task Force on Prematurity and Infant Mortality	10	Re-evaluate
<b>Social Services</b>	Missouri Task Force on the Prevention of Infant Abuse and Neglect	3	Make sure report is implemented
<b>Social Services</b>	Professional Services Payment Committee	18	Eliminate
<b>Social Services</b>	State Rehabilitation Advisory Council for the Blind	16	



## **Part Two:**

### **Action Items**

Action items are divided between those Governor Greitens can take and those that the legislature can take.

#### **Governor**

1. Request departments to work with stakeholders to develop plans for consolidation and elimination of boards.
2. Require recommendations be part of departments' legislative proposals.
3. Re-evaluate the Governor's Council on Disability, the Hispanic Business, Trade and Culture Commission, and the Citizens Advisory Committee on Corrections.
4. Direct departments to lower fees when a fund has reached more than three times the yearly/biannually budgets of a particular board or commission.
5. Direct departments to consider travel expenses and overnight stays when a meeting agenda is established. Encourage boards and commissions to meet later in the morning to allow for travel time, rather than providing hotel accommodations the night prior.
6. Make appointments to the Missouri Workforce Development Board and reduce the number of members to the minimum federal requirements.
7. Make appointments to the Statewide Independent Living Council and reduce the members to 11, the minimum required by federal law.
8. Make appointments to the State Interagency Coordinating Council and reduce the members to 12.

#### **Legislature**

The Task Force understands that not all of the following recommendations may be accomplished in a year. However, it believes legislation should be filed in year one and in each subsequent year until all goals are met or until the legislature has fully debated the recommendations.

1. Pass legislation that would mandate an automatic fee reduction if funds reach three times the yearly/biannual budget of a particular board or commission. Such fee reduction should only be done once every five years.
2. Pass concurrent resolutions rather than legislation when creating new task forces.
3. Eliminate boards that no longer meet, and have their responsibilities moved to another board. Such boards include: the Sentencing and Corrections Oversight Commission, the Life Sciences Research Board, the Small Business Regulatory Fairness Board, the Comprehensive Entry Point System for Long Term Care, the Missouri Area Health Education Centers, the Missouri Quality Home Care Council, and the Special Health, Psychological and Social Needs for Minority Older Individuals Commission, the Small Business Compliance Advisory Committee, the Missouri State Penitentiary Redevelopment Commission, the Missouri Task Force on

- the Prevention of Infant Abuse and Neglect, and the Task Force on Prematurity and Infant Mortality.
4. Eliminate the Unmarked Human Burial Consultation Commission and move its responsibilities to the Missouri Advisory Council on Historic Preservation.
  5. Eliminate the Missouri Film Commission and transfer their responsibilities to the Tourism Commission. Also, allow for a representative of the Film Commission to sit on the board of the Tourism Commission.
  6. Permit the Director of Mental Health to appoint members to the Missouri Commission of Autism Spectrum Disorders.
  7. Rename the Missouri Sheriff Methamphetamine Relief Task Force.
  8. Move the responsibilities of the Task Force on the Prevention and Sexual Abuse of Children to the Children's Trust Fund.
  9. Create a new Missouri Agriculture Board with 12 members from different agricultural backgrounds. Allow the new board to create subcommittees for areas including but not limited to: cotton, wine and grape, milk, livestock, and any other areas the department feels necessary. Any members of such advisory committees would be appointed by the department director.
  10. Create a board to promote inclusiveness and move the Hispanic Business, Trade and Culture Commission, and the Missouri Minority Business Advocacy Commission into this new board.
  11. Consolidate the State Committee of Interpreters and the Board of Certification of Interpreters. Place the consolidated board under the Division of Professional Registration.
  12. Create a new Health and Senior Services Board. Allow the director to appoint subcommittees under the board for the Missouri Brain Injury Advisory Council, the Missouri Genetic Advisory Committee, the Organ Donation Advisory Committee, the Missouri Palliative Care and Quality of Life Interdisciplinary Council, the State Advisory Council on Emergency Medical Services, and other advisory committees he/she deems necessary.
  13. Consolidate the Hazardous Waste Management Commission with the Missouri Emergency Response Commission.
  14. Create a Public Safety Board with 10 members and include representatives from areas that previously served on the following boards (while also eliminating those respective boards): the Homeland Security Advisory Council, the Missouri Fire Safety Education/Advisory Commission, and the Amber Alert Oversight Committee. Allow the newly created Public Safety Board to create advisory in specialized areas when needed.
  15. Make all advisory boards in Professional Registration appointed by the chairman rather than the governor. These boards include: the Advisory Commission for Dental Hygienist, the Missouri Acupuncturist Advisory Committee, the Behavioral Analysts Advisory Board, the Advisory Commission for Physical Therapists, the Advisory Commission for Physician Assistants, the Advisory Committee for Clinical Perfusionist, and the Advisory Committee for Speech-Language Pathologist.

16. Create a professional board or alternatively allow for advisory committees to be formed for Social Workers, Professional Counselors, and Marital and Family Therapists.

This report was agreed to by a unanimous vote of all Task Force Members in attendance at the October 26, 2017 meeting.